Town of Cortland

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Operations & Maintenance:

Town Garage 815/756-6469

Police Department:

Non-Emergency 815/756-2558 Facsimile 815/787-2015

Water/Wastewater:

Office 815/756-9684 Emergencies 815/756-1910 Facsimile 815/756-1543

September 17, 2018

VIA ELECTRONIC FILING

Ms. Marlene H. Dortch, Secretary Federal Communications Commission 445 12th Street, SW Washington, District of Columbia 20554

RE: Accelerating Wireline Broadband Deployment by Removing Barriers to Infrastructure Investment, WC Docket No. 17-84; Accelerating Wireless Broadband Deployment by Removing Barriers to Infrastructure Investment, WT Docket No. 17-79

Dear Ms. Dortch,

The Town of Cortland, Illinois writes to express its concerns about the Federal Communications Commission's proposed Declaratory Ruling and Third Report and Order regarding state and local governance of small cell wireless infrastructure deployment. We are a small community (approximately 4,300 people as of the 2010 US Census) in an urban area located 65 miles west of Chicago.

While we appreciate the Commission's efforts to engage with local governments on this issue and share the Commission's goal of ensuring the growth of cutting-edge broadband services for all Americans, we remain deeply concerned about several provisions of this proposal. Local governments have an important responsibility to protect the health, safety and welfare of residents, and we are concerned that these preemption measures compromise that traditional authority and expose wireless infrastructure providers to unnecessary liability.

- The FCC's proposed new collocation shot clock category is too extreme. The proposal designates any preexisting structure, regardless of its design or suitability for attaching wireless equipment, as eligible for this new expedited 60 day shot clock. When paired with the FCC's previous decision exempting small wireless facilities from federal historic and environmental review, this places an unreasonable burden on local governments to prevent historic preservation, environmental, or safety harms to the community. The addition of up to three cubic feet of antenna and 28 cubic feet of additional equipment to a structure not originally designed to carry that equipment is substantial and may necessitate more review than the FCC has allowed in its proposal.
- The FCC's proposed definition of "effective prohibition" is overly broad. The draft report and order
 proposes a definition of "effective prohibition" that invites challenges to long-standing local rights of way
 requirements unless they meet a subjective and unclear set of guidelines. While the Commission may
 have intended to preserve local review, this framing and definition of effective prohibition opens local

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governments to the likelihood of more, not less, conflict and litigation over requirements for aesthetics, spacing, and undergrounding.

• The FCC's proposed recurring fee structure is an unreasonable overreach that will harm local policy innovation. We disagree with the FCC's interpretation of "fair and reasonable compensation" as meaning approximately \$270 per small cell site. Local governments share the federal government's goal of ensuring affordable broadband access for every American, regardless of their income level or address. That is why many cities have worked to negotiate fair deals with wireless providers, which may exceed that number or provide additional benefits to the community. The Town also questions how the \$270 was established – does it take into account factors (such as the prevailing wage) that may impact the costs a local government may incur? Additionally, the Commission has moved away from rate regulation in recent years. Why does it see fit to so narrowly dictate the rates charged by municipalities?

Our Town has worked with, and continues to work with, private businesses to build the best broadband infrastructure possible for our residents and businesses. We oppose this effort to restrict local authority and stymie local innovation, while limiting the obligations providers have to our community. We urge you to oppose this declaratory ruling and report and order.

Sincerely,

Anna B. Kurtzman Zoning Administrator

C: Mayor Russell Stokes Town Clerk Cheryl Aldis Town Attorney Kevin Buick

Cenna B. Kurtyman/cla, To

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